

Schools Forum – 15th October 2020

School Budget 2021-22: De-delegation, Central Expenditure & Education Functions

Executive Summary

- This report asks for approval from Schools Forum for the Local Authority (LA) to retain DSG funding to deliver services on behalf of schools and Early Years.
- The budget areas proposed for de-delegation for 2021/22 are the same as those in previous years.
- Maintained Schools can now join the Risk Protection Agreement (RPA) run by the DfE or stay with the Local Authority for their insurance cover.
- Funding for Historic Commitments has been reduced by a further 20% from 2020/21.
- The Early Help Service will no longer be offered, and this funding will be delegated to schools.
- As in previous years, the LA is proposing to use growth funding to help fund the National Funding Formula and make payments as per the growth fund policy. Any underspend will contribute to DSG balances.
- The LA is asking for £1.9m of Early Years funding to be retained centrally.
- The LA is asking for provisional approval of a levy of £55.68 per pupil from maintained schools to fund Education Functions previously funded by the Education Services Grant.

Recommendations

1. That the Schools Forum members from maintained schools only, vote on each de-delegated budget heading on behalf of the schools they represent; including whether to join the Department of Education Risk Protection Arrangement (RPA) for their insurance cover.
2. That the Schools Forum approve the indicative allocations for both historic commitments and ongoing functions within the Central School Services Block be retained centrally for this purpose.
3. That the Schools Forum approve the continued use of the formula driven Growth Funding allocation.
4. That the Schools Forum approve £1.9m of Early Years funding to be retained centrally.

5. That the Schools Forum members from maintained schools only, approve a levy per pupil in 2021-22 to fund statutory duties performed by the Local Authority and previously funded by the ESG general duties rate.

Report of the County Treasurer

PART A

Why is it coming here – what decision is required?

6. The Schools Forum has oversight of the Schools Budget and is required by the Finance Regulations to annually approve central expenditure (ongoing and historic commitments)
7. Maintained school members only are required annually to:
 - Vote on each de-delegated budget heading by phase
 - Approve a levy per pupil to fund duties performed by the Local Authority and previously funded by the ESG general duties rate.
8. If the Local Authority and Schools Forum are unable to reach consensus on the amount to be retained by the Local Authority for services previously funded by the ESG general duties rate, the matter will need to be referred to the Secretary of State.

PART B

Background

9. For 2021-22 DSG allocations to Local Authorities will again be made using the National Funding Formula. DSG allocations will not be known until December, and Local Authorities need to submit school budgets to the ESFA by 21 January. This timescale means decisions on the budget areas in this report need to be made at this time to enable schools and services time to plan for their budgets and responsibilities for 2021-22.

De-delegation

10. Under the national funding arrangements the government wants schools to have the opportunity to have as much funding and responsibility delegated to them as possible. Each year the Schools Forum representatives for

maintained primary and secondary schools are required to vote on behalf of the schools they represent to determine whether or not a range of costs currently met centrally will transfer to maintained schools for them to manage themselves. The budget for these costs would also transfer to schools on a formula basis.

11. The maintained schools' members vote by phase on any areas proposed for de-delegation by the local authority and the outcome of that vote is binding for all maintained schools within the phase.
12. Academies are not part of these arrangements since these responsibilities and the funding for them are automatically delegated to academies through the ESFA use of the local funding formula.
13. The budget areas de-delegated last year following the equivalent vote are set out in the table below. The budget values are estimated for all primary and secondary schools (i.e. including academies) to provide the context of values involved. Actual figures for 2021/22 will be finalised over the next few months as the settlement and school census become available.
14. Supplementary information on the impact of delegation of each area is included in Appendix 1. With the exception of Insurance which is discussed in more detail below, the authority proposes that these areas are subject to the de-delegated vote for 2021-22.

Areas proposed for de-delegation for 2021-22:

Budget Area	Primary £m	Secondary (including middle) £m
Insurances (mainly premises related)	2.284	3.099
Staff costs (Maternity Pay)	1.189	1.010
Staff costs (Union Duties)	0.142	0.060
School Specific Contingency	0.390	0.185
Support for ethnic minority pupils or under-achieving groups	0.877	0.319
Licences and Subscriptions	0.505	0.205
Behaviour Support Services	0.529	Delegated
FSM eligibility	0.060	0.031

With the exception of Insurances, do maintained Forum members agree for these budget areas to be de-delegated for 2021-22?

Insurances

15. From April 2020 local authority maintained schools have been able to join the Risk Protection Agreement (RPA), which was previously only available to academies. The RPA is administered by the Department for Education and is an alternative to commercial insurance.
16. The risks covered by the RPA are summarised in Appendix 2. On the whole, the cover offered by the RPA is similar to that offered by the local authority, however, levels of excess/ limits of indemnity will vary. The RPA does not offer engineering inspection insurance which would need to be purchased separately by schools. However the RPA does include balance of risk and school journey cover which schools currently purchase in addition to de-delegated insurances.
17. Local authorities may de-delegate funding from schools entered into the RPA. For 2020/21 the cost of the RPA was £18 per pupil. The contribution rate for 2021/22 will be announced shortly. Staffordshire's local authority insurance rates for 2020/21 were a £3,000 lump sum plus £17.55 per primary pupil and £65.94 per secondary pupil and will be broadly similar for 2021/22.
18. For ease of comparison the cost per pupil for Local Authority cover of an average size primary and secondary at 2020/21 rates is shown below:

	Cost per pupil of LA cover including lump sum	Cost per pupil for RPA cover
Primary school with 210 pupils	£31.84	£18.00
Secondary school with 750 pupils	£69.94	£18.00

19. In joining the RPA, schools would lose support and advice from the local authority Insurance Services team backed up by the County Council's insurance brokers.

Do maintained Forum members agree to join the RPA or to remain with the Local Authority for Insurance cover?

Central School Services Block

20. There are some areas of central expenditure which need to be considered by the Schools Forum.
21. Funding in the Central School Services Block is split into Historic Commitments and Ongoing Functions.

Historic Commitments

22. For historic commitments the following rules apply:
 - a. The level of expenditure cannot be increased above 2017-18 levels
 - b. The expenditure against these budgets must be as a result of arrangements that already existed before 1 April 2013
 - c. The Schools Forum must approve the amount of the budget set for each heading
23. Historic commitments funding was reduced by 20% in 2020/21 will be reduced by a further 20% in 2021/22. The provisional allocation for historic commitments for Staffordshire for 2021/22 is £2.042m
24. The headings under which Staffordshire currently retains funding for historic commitments is set out in the table below, together with indicative 2021/22 budget levels.
25. Following a budget reduction in 2020/21, the Early Help Services budget has now been fully delegated to schools. Historic commitment funding not needed centrally will be allocated to schools through the National Funding Formula.

	2020-21	2021/22 Indicative
Prudential borrowing	924,130	924,130
Combined Services		
Early Help Service	1,000,000	0
SEN Transport*	250,140	250,140
	2,174,270	1,174,270

*Schools Forum approval is required for SEN transport budget, but it is now funded from the High Needs Block

Does the Schools Forum approve the continued funding of these areas centrally at no higher than the indicative amounts?

Ongoing Functions

26. Ongoing Education Functions are funded by a combination of council tax and DSG. There is an annual liability for Teachers Pensions Added Years of c.£7.1m. which is funded by council tax.
27. The estimated cost for other ongoing education functions for 2021-22 is £3.5m. These functions are funded by DSG through the Central Schools Services Block (CSSB).
28. These functions are provided to all schools and are listed in the table in Appendix 3.

Do Schools Forum members approve the ongoing functions allocation in the Central Schools Services Block be used to fund these services?

Growth Funding

29. Included within the Schools Block allocation is an amount for growth funding, which since 2019/20 has been formula driven. The formula allocates growth funding based on the differences between the primary and secondary numbers on roll in Middle Super Output Areas (MSOA) in the local authority on the October 2019 and October 2020 school censuses. This will fluctuate from year to year and is difficult to estimate.
30. Latest estimates of number on roll indicate the growth funding allocation for 2021/22 will be around £3m. The actual allocation will not be announced until December.
31. As in previous years it is proposed that the growth funding allocation is used to fund pupil growth in the National Funding Formula (approx. £1.5m in 2020/21), and allocations as per the Growth Fund and Infant Class Size policies (approx. £800k). Any underspend will contribute to DSG balances.

Does the Schools Forum approve the continuing use of the Growth Funding allocation as set out above?

Central Early Years Expenditure

32. The requirement here is for the Schools Forum to approve the central expenditure. This is not the expenditure provided to settings for their running

costs in providing the free entitlement for two, three and four year olds but is in respect of support services for providers of early years education.

33. Following the introduction of the Early Years Funding Formula, central overheads are limited to 5% of the Early Years Block Funding for 3 and 4 year olds. For 2021-22, the authority is asking for £1.9m (4.3%) to be retained centrally.
34. The £1.9m funds the Entrust SDA contract, along with Back office administration and overheads. The breakdown of costs between these activities is shown below:

	£'000
Entrust (SDA)	1,000
Back office administration - Early Education & Childcare Team, Early Education Funding Team, portal, database system and finance Support	753
Overheads: Entrust contract and other	132
Total Cost of SCC overheads	1,885

35. SCC commissions Entrust via an SDA to meet the following statutory functions:
 - a. Moderation: Local Authorities (LA) are required to provide an external robust moderation process so that practitioners' judgements are evaluated in line with statutory requirements, undertake quality assurance and ensure that profile data is submitted to Department for Education on time.
 - b. Quality Liaison: Under S13 of the Childcare Act 2006, LA's are required to provide information, advice and training to providers.
 - c. Business support and market development: Under Section 6 of the Childcare Act 2006, LA's have a duty to secure sufficient childcare for working parents and Section 7 sets out a duty to secure early years provision free of charge. This element of the SDA is a vital function to ensure sector capacity and sustainability across the county.
36. In back office administration terms, the allocation funds a team to undertake transactions, financial processes, auditing and managing queries so all providers receive prompt payment.
37. The allocation also funds management capacity, sufficiency analysis, the provider portal and database, oversight of eligibility checking for funded places, compliance and Information, Advice and Guidance for providers,

parents and professionals in accordance with the Statutory Guidance for Early Education and Childcare.

38. The Overheads cover the cost of arranging the Entrust contract, as well as general support to the back office administration. General support includes costs of ICT, Property, Legal, Web Team and the Customer Service Centre

Does the Schools Forum approve the proposed level of central support services for early years' provision?

Education Functions for Maintained Schools Only

39. The functions provided to maintained schools only and previously funded by the general duties ESG rate are listed in Appendix 4, along with the levy per pupil that will be required to fund each of these services.
40. If maintained school members do not agree to the levy required for any of the services listed, the funding and associated responsibilities for providing this service will be delegated to schools.

Do maintained Schools Forum members agree to the levies per pupil presented in Appendix 4 to fund the costs of the associated services?

Report author:

Author's Name: Will Wilkes
Ext. No.: 01785 278157
Room No.: Staffordshire Place 1, Floor 2